

Bill -

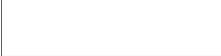
This is a bootleg copy - given to DO/CCS at a working meeting with DoS. The SSA believes DO/SE has the action to work it pending a more formal memo to the DCI from DoS.

The bottom line:

- Soviets want to set limits on US TOY.
- The exact limits haven't been determined.
- Low TOY ceilings could curtail much of the representational or non-operational travel - especially in the DI.
- DoS will set ceilings by Agency, and will be asking for our requirements.

STAT



I gave a drop copy to  ExDir will probably mention this at a morning meeting just to be sure everyone is aware of it.

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DPH - 2017 OP

DDA 18 NOV 1986 ADDA 27 OCT 1986 EVALOR SSA DDA Reg SOVIET RESTRICTIONS ON U.S. TEMPORARY DUTY TRAVEL

The Soviet Union announced on October 22 that a ceiling would be placed on the numbers and amount of time spent in country by U.S. temporary duty personnel. MFA spokesman Gerasimov placed the 1985 level of U.S. TDY personnel at approximately 500. The new Soviet ceiling is to restrict the number of American TDY-ers to a number corresponding with Soviet TDY-ers on an annual basis.

According to our records, in 1985 approximately 200 Soviets traveled to their Washington embassy on TDY and 2 to their San Francisco consulate. Current figures for Soviet TDY-ers are fortunately higher. There are presently 106 Soviet TDY-ers in country with a total for the year to date of 290.

We do not yet know exactly how the Soviets intend to calculate these figures. Several forms of calculation are possible: total number of visas issued, total equivalent man/days in country, the number of TDY-ers in country at a particular time, or a combination of all three. It is also not clear whether the Soviets intend to differentiate between whether TDY travel is to the embassy or consulate.

What is clear is that we will no longer be able to continue, as in the past, to allow government agencies to send employees without restriction to the USSR on temporary duty. We have received a request from Ambassador Hartman to curtail, for the near term, all TDY travel to the USSR. We intend to place all TDY travel on hold until we can determine precisely what methods the Soviets will use to establish their ceiling and until we have established procedures to allocate the distribution of TDY opportunities between government agencies.

As we understand it, traveling exhibits, bilateral meetings with Soviet agencies and exchange visitors will not fall under the newly imposed TDY ceiling. What is at issue here is specifically temporary duty assignments to our embassy in Moscow and consulate general in San Francisco.

DDA REGISTRY
30-13

We are requesting that all bureaus and agencies provide us with their best estimate of their TDY needs for the next six months. We will work with all concerned agencies to establish mechanisms for clearing and coordinating all TDY travel with Embassy Moscow.

The Office of Soviet Union Affairs in the Department of State will coordinate all U.S. Government agencies' requests for personnel to travel on temporary duty to the USSR. State will establish schedules on the basis of agency need to allocate the finite amount of TDY travel that will be available. Our desire here is to assure that the limited amount of TDY travel available to the U.S. government will be provided for the most essential travel. A final determination of how TDY opportunities will be allocated will, of course, be affected by the procedures adopted by the Soviets to regulate this travel and overall USG demand for such travel.

We believe that most questions concerning the distribution of TDY travel opportunities can be resolved at the working level. Cases which cannot be resolved amicably will be subject to an appeals process. Objections to TDY travel allocations will be passed, through Assistant Secretary of State for European Affairs Rozanne Ridgway and Assistant Secretary of State for Administration Don Bouchard, to Under Secretary of State for Management Ronald Spiers. Under Secretary Spiers will be charged with making the final determination.

SOVIET TDY'S - Washington DC & San Francisco1 9 8 5Washington D.C.

Construction -	94
Official Delegations	64
Other	40
Total 1985	200

San Francisco

2

1 9 8 6Washington D.C.CurrentTotal for Year

Construction	81	182
Official Delegations	10	61
Other	11	38
Total	102	281

San Francisco

Construction	0	3
Official Delegations	0	0
Other	4	6
Total	4	9

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Department of State

INCOMING
TELEGRAMPAGE 01
ACTION EUR-00

MOSCOW 18380 230937Z

6170 EUR0244

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-----144303 230941Z /11 38
O 230929Z OCT 86 ZFF4
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC NIACT IMMEDIATE 2156
INFO AMCONSUL LENINGRAD IMMEDIATE

UNCLAS MOSCOW 18380

FOR ASST SEC RIDGWAY FROM AMBASSADOR HARTMAN

E.O. 12356: NA

TAGS: OTRA, AMGT, PREL, ASEC, ABLD

SUBJECT: TDY TRAVEL TO EMBASSY MOSCOW AND
CONSULATE GENERAL LENINGRAD

1. THE SEVERE DISLOCATION TO EMBASSY OPERATIONS
BY THE SOVIET GOVERNMENT'S RECALL OF ALL FSN'S
MAKES IT IMPERATIVE TO REDUCE IMMEDIATELY THE
FLOW OF TDY VISITORS TO MOSCOW AND LENINGRAD.
ACCORDINGLY, WE WOULD APPRECIATE YOUR TAKING
IMMEDIATE STEPS IN WASHINGTON TO RESCHEDULE
OR CANCEL ALL TDY TRAVEL TO MOSCOW AND LENINGRAD
UNLESS AN APPROVAL FROM THIS MISSION HAS BEEN
RECEIVED IN THE DEPARTMENT AFTER OCTOBER 23.
WE WOULD HOPE THE DEPARTMENT CAN COORDINATE
OTHER AGENCIES' TRAVEL ON THIS BASIS AS WELL.
APPRECIATE YOUR HELP. HARTMAN

*received
S.O.B.I. 10/25*

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Department of State

TELEGRAM

PAGE 01
ACTION EUR-00

MOSCOW 18447 241003Z

2420 EUR1801

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O 240957Z OCT 86
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC IMMEDIATE 2204
INFO AMCONSUL LENINGRAD IMMEDIATE

UNCLAS MOSCOW 18447

FOR ASST. SEC RIDGWAY FROM AMBASSADOR HARTMAN

E. O. 12356: N/A

TAGS: OTRA, AMGT, PREL, ASEC, ABLD, UR

SUBJECT: TRAVEL OF U. S. DELEGATIONS AND OTHER
- OFFICIAL VISITORS TO THE SOVIET UNION

REF: MOSCOW 18380

1. IN ADDITION TO THE URGENT NEED TO CURTAIL THE FLOW OF TDY VISITORS TO THE EMBASSY AND CONSULATE GENERAL ALONG THE LINES DESCRIBED IN REFTEL, IT WILL BE NECESSARY TO REDUCE SHARPLY OFFICIAL DELEGATIONS AND VISITORS WHOSE PROGRAMS AND REQUIREMENTS COULD HAVE AN IMPACT ON OUR FACILITIES. INCLUDED IN THIS CATEGORY OF DELEGATES AND VISITORS ARE THOSE SPONSORED BY SOVIET ORGANIZATIONS BUT WHO ANTICIPATE SOME DEGREE OF SUPPORT FROM THE EMBASSY/CONSULATE GENERAL. FOR EXAMPLE, WE ARE NOT IN A POSITION TO PROVIDE VEHICLE SUPPORT (MEETING, GREETING AND ESCORTING); HOTEL RESERVATION AND TICKETING ARRANGEMENTS; CHECK-CASHING FACILITIES; SNACK BAR OR COMMISSARY SUPPORT; AND SO FORTH. DELEGATIONS AND OFFICIAL VISITORS AT ALL LEVELS HOSTED BY SOVIET ORGANIZATIONS WILL HAVE TO ENSURE, BEFORE EMBARKING ON TRAVEL TO THE USSR, THAT TOTAL SUPPORT IS BEING PROVIDED BY THE SOVIET SIDE. FOR SUCH VISITORS WITH ONLY NOMINAL SOVIET HOSTING, ARRANGEMENTS WILL HAVE TO BE MADE THROUGH U. S. TRAVEL AGENCIES WITH CONNECTIONS TO INTOURIST AND OTHER SIMILAR SOVIET TRAVEL ORGANIZATIONS.

2. COUNTRY CLEARANCE FROM THE AMBASSADOR CONTINUES TO BE REQUIRED FOR ALL OFFICIAL VISITORS.

3. ACTION REQUESTED: WE WOULD APPRECIATE DEPARTMENT CIRCULATING ABOVE INFORMATION TO ALL USG AGENCIES WITH PROGRAMS AND EXCHANGES IN THE USSR AS SOON AS POSSIBLE. HARTMAN

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